## YELLOW MEDICINE RIVER WATERSHED DISTRICT

**FINANCIAL STATEMENTS** 

**DECEMBER 31, 2021** 

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Schedule of Findings and Responses

#### YELLOW MEDICINE RIVER WATERSHED DISTRICT BOARD OF MANAGERS AND APPOINTED OFFICIAL DECEMBER 31, 2021

#### **MANAGERS**:

Name	Title
Tim Dritz Randy Kamrath Elmo Volstad Tim Buysse Bill Briggs	President Vice President Secretary Treasurer Public Relations
STAF	<del>-</del> :
Michelle Overholser	Administrator



CERTIFIED PUBLIC ACCOUNTANTS

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#### INDEPENDENT AUDITOR'S REPORT

Board of Managers Yellow Medicine River Watershed District Minneota, Minnesota

#### Report on the Audit of the Financial Statements

#### **Opinion**

We have audited the financial statements of the governmental activities and each major fund of the Yellow Medicine River Watershed District, as of and for the year ended December 31, 2021, and the related notes to the financial statements, as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the financial position of the General Fund and Special Revenue Fund of Yellow Medicine River Watershed District, as of December 31, 2021, and the changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis of Opinion**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Yellow Medicine River Watershed District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### Responsibilities of Management for the Financial Statements

Yellow Medicine River Watershed District's management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Yellow Medicine River Watershed District's ability to continue as a going concern for one year after the date that the financial statements are issued.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.

Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether
  due to fraud or error, and design and perform audit procedures responsive to those risks.
   Such procedures include examining, on a test basis, evidence regarding the amounts and
  disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of
  expressing an opinion on the effectiveness of Yellow Medicine River Watershed District's
  internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Yellow Medicine River Watershed District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Other Matters

#### Required Supplementary Information

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Although not a part of the basic financial statements, such missing information, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Accounting principles generally accepted in the United States of America require that the budgetary comparison schedules on pages 24 and 25 and defined benefit pension plan schedules on page 26 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Yellow Medicine River Watershed District's basic financial statements. The introductory section is presented for purposes of additional analysis and is not a required part of the financial statements.

The introductory section has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated October 24, 2022, on our consideration of Yellow Medicine River Watershed District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Yellow Medicine River Watershed District's internal control over financial reporting and compliance.

Peterson Company Ltd

Peterson Company Ltd Waconia, Minnesota

October 24, 2022

#### YELLOW MEDICINE RIVER WATERSHED DISTRICT STATEMENT OF NET POSITION DECEMBER 31, 2021

	Governmental Activities	
Assets:		
Cash	\$	766,716
Due from other governments		51,621
Prepaid expenses		2,045
Capital assets:		
Vehicle		24,924
Total Assets		845,306
Deferred Outflows of Resources:		
Deferred benefit pension plan		71,405
Combined Assets and Deferred		
Outflows of Resources	\$	916,711
Liabilities:		
Current Liabilities:		
Accounts payable	\$	10,407
Accrued wages and payroll taxes		7,535
Unearned revenue		168,330
Long-term Liabilities:		
Net pension liability		64,057
Compensated absences		15,343
Total Liabilities		265,672
Deferred Inflows of Resources:		
Deferred benefit pension plan		73,410
Combined Liabilities and Deferred		
Inflows of Resources	\$	339,082
Net Position:		
Restricted - Ditches	\$	53,577
Unrestricted	*	524,052
Total Net Position	\$	577,629
		,

#### YELLOW MEDICINE RIVER WATERSHED DISTRICT STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2021

			Program Revenue	es	Net (Expense) Revenue and Net Position
Functions/Programs	Expenses	Charges For Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities
Governmental Activities: General government	\$ 220,710	\$ 1,051	\$ -	\$ -	\$ (219,659)
Programs Total Governmental Activitie	450,549 \$ 671,259	\$ 1,051 \$ 1,051	441,443 \$ 441,443	\$ - \$ -	(9,106) (228,765
	General Revenu General prope Unrestricted in Miscellaneous Total Genera	188,979 742 155 189,876			
	Change in Net P	Position			(38,889)
	Net Position - Ja	616,518			
	Net Position - De	ecember 3			\$ 577,629

# YELLOW MEDICINE RIVER WATERSHED DISTRICT BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2021

	General Reven		Special evenue Funds Intra-Activity (Ditches) Elimination			Total Governmental Funds		
Assets								
Cash	\$	766,716	\$	-	\$	-	\$	766,716
Due from other governments		51,621		-		-		51,621
Due from other funds		-		53,577		(53,577)		-
Prepaid expenses		2,045		-		-		2,045
Total Assets	\$	820,382	\$	53,577	\$	(53,577)	\$	820,382
Liabilities:								
Accounts payable	\$	10,407	\$	-	\$	-	\$	10,407
Accrued wages and payroll taxes		7,535		_		-		7,535
Unearned revenue		168,330		_		-		168,330
Due to other funds		53,577		_		(53,577)		-
Total Liabilities		239,849		-		(53,577)		186,272
Fund Balances								
Restricted - Ditches		-		53,577		-		53,577
Unassigned		580,533		· -		-		580,533
Total Fund Balances		580,533		53,577		-		634,110
Total Liabilities and Fund Balances	\$	820,382	\$	53,577	\$	(53,577)	\$	820,382

#### YELLOW MEDICINE RIVER WATERSHED DISTRICT RECONCILIATION OF THE BALANCE SHEET TO THE STATEMENT OF NET POSITION GOVERNMENTAL FUNDS DECEMBER 31, 2021

Amounts reported for the governmental activities in the statement of net position are different because:

Total Fund Balances - Governmental	\$ 634,110
Capital assets used in governmental funds are not financial resources	
and therefore are not reported in funds. The asset is:  Vehicle	24,924
Long-term liabilities, are not due and payable in the current period	
and therefore are not reported as liabilities in the funds.	
Long-term liabilities at year-end consist of:	
Compensated absences	(15,343)
Net pension liability	(64,057)
Governmental funds do not report long-term amounts related to pensions.	
Deferred outflow of resources	71,405
Deferred inflow of resources	 (73,410)
Total Net Position - Governmental Activities	\$ 577,629

#### YELLOW MEDICINE RIVER WATERSHED DISTRICT STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2021

	General Fund		Special Revenue Funds		Total Governmental Funds	
Revenues						
Intergovernmental						
Reimbursements/grants	\$	441,443	\$	-	\$	441,443
Property taxes		188,979		-		188,979
Interest income		141		601		742
Rent income		1,051		-		1,051
Miscellaneous		155				155
Total Revenues		631,769		601		632,370
Expenditures						
Current:						
General government:						
Audit		8,400		-		8,400
Beaver control		2,068		-		2,068
Dues and subscriptions		8,142		-		8,142
Insurance		5,025		-		5,025
Notice/publishing		56		-		56
Office expenses		3,029		-		3,029
Travel		127		-		127
Meetings		939		-		939
Mileage		1,997		-		1,997
Rent		8,400		-		8,400
Wages and per diem		114,446		-		114,446
Payroll taxes and benefits		52,849		-		52,849
Supplies		5,725		-		5,725
Meetings		294		-		294
Programs:						
Construction		330,705		-		330,705
Ditch repair		-		1,448		1,448
Engineering		72,087		-		72,087
Labor		2,411		354		2,765
Viewing		-		37,901		37,901
Project materials		5,643				5,643
Total Expenditures		622,343		39,703		662,046
Net Change in Fund Balances		9,426		(39,102)		(29,676)
Fund Balances - January 1		571,107		92,679		663,786
Fund Balances - December 31	\$	580,533	\$	53,577	\$	634,110

# YELLOW MEDICINE RIVER WATERSHED DISTRICT RECONCILIATION OF THE REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2021

Amounts reported for governmental activities in the statement of activities are different because:

Total Net Change in Fund Balances - Governmental Funds	\$ (29,676)
Long-term pension activity is not reported in governmental funds.  Pension credit	3,341
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.	
Depreciation expense	(7,121)
Compensated absences	(5,433)
Change in Net Position - Governmental Activities	\$ (38,889)

#### Note 1 - Summary of Significant Accounting Policies

The Yellow Medicine River Watershed District was organized August 27, 1971, under the Minnesota Watershed Act as amended by the Minnesota Water Resources Board as provided in Minnesota Statutes Chapter 112. The District covers an area within the following three counties: Yellow Medicine, Lincoln, and Lyon. A five-member Board appointed by the respective County Boards of Commissioners for staggered three-year term operates the District.

The purpose of the District is to:

- Protect, preserve, and use natural surface and groundwater storage and retention systems.
- Minimize public capital expenditures needed to correct flooding and water quality problems.
- Identify and plan for the means to effectively protect and improve surface and groundwater quality.
- Establish more uniform local policies and official controls for surface and groundwater management.
- Prevent erosion of soil into surface water systems.
- Promote groundwater recharge.
- Protect and enhance fish and wildlife habitats and water recreational facilities.
- Secure all other benefits associated with the proper management of surface and groundwater.

The financial statements of the District have been prepared in conformity with generally accepted accounting principles as applied to government units by the Governmental Accounting Standards Board (GASB). The District's accounting policies are described below:

#### Financial Reporting Entity

Generally accepted accounting principles require that the financial reporting entity include the primary government and component units for which the primary government is financially accountable. Under these principles the District does not have any component units.

#### Government-Wide Fund Financial Statements

The government-wide fund financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all of the nonfiduciary activities of the District. The governmental activities are supported by intergovernmental revenues and tax revenues.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not included among program revenues are reported instead as general government revenues.

#### Note 1 - Summary of Significant Accounting Policies (Continued)

#### Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers all revenues, except reimbursement grants, to be available if they are collected within 60 days of the end of the current fiscal period. Reimbursement grants are considered available if they are collected within one year of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting.

Intergovernmental revenues and interest associated with the current fiscal period are all considered susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the District.

The District reports the following major governmental funds:

The General Fund is the District's general operating fund. It is used to account for financial resources to be used for general administrative expenditures and programs of the District.

The Special Revenue Funds are used to account for the proceeds of specific revenue sources that are restricted or committed to expenditures for specified purposes. These funds include the Ditch #1, #2, #4, #5, #7, #8, #16, #17, and #18 funds.

<u>Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position</u>

#### Cash

Cash consists of a checking account and a savings account.

#### Due from Other Governments

Due from other governments are recorded for state grant amounts that were received after year-end and all eligibility requirements have been met.

#### Note 1 - Summary of Significant Accounting Policies (Continued)

Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position (Continued)

#### **Prepaid Expenses**

Prepaid expenses are for items that will provide future benefit over the next twelve months.

#### Capital Assets

The cost of property and equipment is depreciated over the estimated useful lives of the related assets. Depreciation is computed on the straight-line method. For the purpose of computing depreciation, the useful life for Vehicles are 5 years. The District does not currently have a threshold for capitalizing assets purchased.

#### Interfund Receivables and Payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds".

#### **Unearned Revenue**

Unearned revenue is recorded for amounts of state grants received prior to satisfying all eligibility requirements imposed by the providers.

#### **Compensated Absences**

Under the District's personnel policies, employees are granted vacation and sick leave pay in varying amounts based on their length of service. Only benefits considered to be vested are disclosed in these statements.

All vested vacation and sick leave pay is accrued when incurred in the government-wide financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations or retirements, and are payable with expendable available resources.

Payments for vacation and sick leave pay will be made at rates in effect when the benefits are used. Accumulated vacation and sick leave pay liabilities on December 31, 2021 are determined on the basis of current salary rates and include salary related payments.

#### Use of Estimates

The preparation of financial statements in accordance with generally accepted accounting principles (GAAP) requires management to make estimates that affect amounts reported in the financial statements during the reporting period. Actual results could differ from such estimates.

#### Note 1 - Summary of Significant Accounting Policies (Continued)

Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position (Continued)

#### Pensions

For purposes of measuring the net pension liability, deferred outflows/inflows of resources, and pension expense, information about the fiduciary net position of the Public Employees Retirement Association (PERA) and additions to/deductions from PERA's fiduciary net position have been determined on the same basis as they are reported by PERA. For this purpose, plan contributions are recognized as of employer payroll paid dates and benefit payments, and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### **Deferred Outflows of Resources**

The financial statements for the District contain deferred outflows of resources. A deferred outflow of resources represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense) until that time. The District has one type of deferred outflow which is pension related.

#### Deferred Inflows of Resources

The financial statements for the District contain deferred inflows of resources. A deferred inflow of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The District has one type of deferred inflow which is pension related.

#### Classification of Net Position

Net position in the government-wide financial statements is classified in the following categories:

Investment in capital assets – The amount of net position representing capital assets net of accumulated depreciation.

Restricted net position – The amount of net position for which external restrictions have been imposed by creditors, grantors, contributors, laws or regulations of other governments; and restrictions imposed by law through constitutional provisions or enabling legislation.

Unrestricted net position – The amount of net position that does not meet the definition of restricted or investment in capital assets.

#### **Note 1 - Summary of Significant Accounting Policies (Continued)**

Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position (Continued)

#### **Fund Balance Classifications**

In the fund financial statements, governmental funds report fund balance in classifications that disclose constraints for which amounts in those funds can be spent. These classifications are as follows:

<u>Nonspendable</u> – Consists of amounts that are not in spendable form, such as prepaid items

<u>Restricted</u> – Consists of amounts related to externally imposed constraints established by creditors, grantors or contributors; or constraints imposed by state statutory provisions.

<u>Committed</u> – Consists of internally imposed constraints. These constraints are established by resolution of the District Board.

<u>Assigned</u> – Consists of internally imposed constraints. These constraints reflect the specific purpose for which it is the District's intended use. These constraints are established by the District Board and/or management.

<u>Unassigned</u> – Is the residual classification for the general fund.

When both restricted and unrestricted resources are available for use, it is the District's policy to first use restricted resources, and then use unrestricted resources as they are needed.

When committed, assigned or unassigned resources are available for use, it is the District's policy to use resources in the following order: 1) committed 2) assigned and 3) unassigned.

#### Property Tax Revenue Recognition

The Board of Managers annually adopts a tax levy and certifies it to the County in September (levy/assessment date) of each year for collection in the following year. The County is responsible for billing and collecting all property taxes for itself, the District, the local School District and other taxing authorities. Such taxes become a lien on January 1 and are recorded as receivables by the District at that date. Real property taxes are payable (by property owners) on May 15 and October 15 of each calendar year. Personal property taxes are payable by taxpayers on February 28 and June 30 of each year. These taxes are collected by the County and remitted to the District on or before July 7 and December 2 of the same year. The District has no ability to enforce payments of property taxes by property owners. The County possesses this authority.

#### **Note 1 - Summary of Significant Accounting Policies (Continued)**

Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position (Continued)

#### Property Tax Revenue Recognition (Continued)

Government-wide Financial Statements: The District recognizes property tax revenue in the period for which taxes were levied.

Governmental Fund Financial Statements: The District recognizes property tax revenue when it becomes both measurable and available to finance expenditures of the current period. In practice, current and delinquent taxes and State credits received by the District in July, December, and January are recognized as revenue for the current year. Taxes collected by the County by December 31 (remitted to the District the following January) and taxes and credits not received at year end are classified as delinquent and due from County taxes receivable. The portion of delinquent taxes not collected by the District in January is fully offset by unavailable revenue because they are not available to finance current expenditures.

#### Note 2 - Deposits

Minnesota Statutes §§118A.02 and 118A.04 authorize the District to designate a depository for public funds and to invest in Certificates of Deposit.

#### Custodial Credit Risk – Deposits

In the case of deposits, custodial credit risk is the risk that in the event of a financial institution failure, the District's deposits may not be returned to it. The District does not have a deposit policy for custodial credit risk and follows Minnesota Statutes for deposits.

Minnesota Statute §118A.03 requires that all District deposits be protected by insurance, surety bond, or collateral. The market value of collateral pledge must equal 110% of the deposits not covered by insurance or corporate surety bonds. Authorized collateral includes: U.S. government treasury bills, notes, or bonds; issues of U.S. government agency; general obligations of a state or local government rated "AA" or better; irrevocable standby letters of credit issued by the Federal Home Loan Bank; and time deposits insured by a federal agency. Minnesota Statutes require securities pledged as collateral be held in safekeeping in a restricted account at the Federal Reserve Bank or in an account at a trust department of a commercial bank or other financial institution that is not owned or controlled by the financial institution furnishing the collateral.

As of December 31, 2021, the District's deposits were not exposed to custodial credit risk.

#### Note 3 - Capital Assets

Capital assets activity for the year ended December 31, 2021 was as follows:

	Be	eginning	A	ddition	Dele	etion	 Ending
Equipment	\$	35,606	\$	-	\$	-	\$ 35,606
Less: Accumulated Depreciation		3,561		7,121			10,682
Net Capital Assets	\$	32,045					\$ 24,924

#### Note 4 - Unearned Revenue

Unearned revenue represents unearned advances from the Minnesota Board of Water and Soil Resources (BWSR) for administrative service grants. Revenues will be recognized when the related program expenditures are recorded. Unearned revenue for the year ended December 31, 2021, consisted of 2020-2021 Watershed Based Funding for \$168,330.

#### Note 5 - Long-Term Liabilities

The following is a summary of changes in the District's long-term liabilities for the year ended December 31, 2021:

	Ja	nuary 1,					Dec	ember 31,
		2021	Inc	reases	Dec	creases		2021
Net Pension Liability	\$	65,950	\$		\$	1,893	\$	64,057
Compensated Absences		9,910		5,433		-		15,343
Total	\$	75,860	\$	5,433	\$	1,893	\$	79,400

#### Vacation and Sick Leave Pay

Vacation leave accrual varies from 8 to 16 hours per month. Sick leave accrual is 8 hours per month. The limit on the accumulation of vacation leave is 240 hours and the limit on the accumulation of sick leave is 400 hours. Upon termination of employment from the District, in good standing, employees are paid accrued annual leave and 50% of any unused sick leave hours. If an employee terminates their position due to illness or death, they will be paid accrued annual leave and any unused sick leave hours, up to 400 hours. If an employee retires and has a minimum of 10 years with the District, they will be paid accrued annual leave and any unused sick leave hours, up to 400 hours.

#### Compensated Absences Payable

The amount of the estimated obligation at December 31, 2021 was \$15,343. The District's General Fund finances compensated absences when employees terminate their employment from the District.

#### Note 6 - Risk Management

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors or omissions; injuries to employees; workers' compensation claims; or natural disasters. The District has entered into an agreement with the Minnesota Counties Intergovernmental Trust (MCIT) to cover its liabilities for workers compensation and property and casualty. For other risks, the District carries commercial insurance. There were no significant reductions of insurance coverage from the prior year. There have been no settlements in excess of the District's insurance coverage for any of the past three years.

#### Note 7 - Defined Benefit Pension Plan

#### Plan Description

The District participates in the following cost-sharing multiple-employer defined benefit pension plan administered by the Public Employees Retirement Association of Minnesota (PERA). PERA's defined benefit pension plans are established and administered in accordance with *Minnesota Statutes*, Chapters 353 and 356. PERA's defined benefit pension plans are tax qualified plans under Section 401(a) of the Internal Revenue Code.

All full-time and certain part-time employees of the District are covered by the General Employees Plan. General Employees Plan members belong to the Coordinated Plan. Coordinated Plan members are covered by Social Security.

#### Benefits Provided

PERA provides retirement, disability, and death benefits. Benefit provisions are established by state statute and can only be modified by the state legislature. Vested, terminated employees who are entitled to benefits, but are not receiving them yet, are bound by the provisions in effect at the time they last terminated their public service.

General Employees Plan benefits are based on a member's highest average salary for any five successive years of allowable service, age, and years of credit at termination of service. Two methods are used to compute benefits for PERA's Coordinated Plan members. Members hired prior to July 1, 1989, receive the higher of Method 1 or Method 2 formulas. Only Method 2 is used for members hired after June 30, 1989. Under Method 1, the accrual rate for Coordinated members is 1.2 percent for each of the first 10 years of service and 1.7 percent for each additional year. Under Method 2, the accrual rate for Coordinated members is 1.7 percent for all years of service. For members hired prior to July 1, 1989, a full annuity is available when age plus years of service equal 90 and normal retirement age is 65. For members hired on or after July 1, 1989, normal retirement age is the age for unreduced Social Security benefits capped at 66.

#### **Note 7 - Defined Benefit Pension Plan (Continued)**

#### Benefits Provided (Continued)

Benefit increases are provided to benefit recipients each January. The postretirement increase is equal to 50 percent of the cost-of-living adjustment (COLA) announced by the SSA, with a minimum increase of at least 1 percent and a maximum of 1.5 percent. Recipients that have been receiving the annuity or benefit for at least a full year as of the June 30 before the effective date of the increase will receive the full increase. Recipients receiving the annuity or benefit for at least one month but less than a full year as of the June 30 before the effective date of the increase will receive a reduced prorated increase. For members retiring on January 1, 2024, or later, the increase will be delayed until normal retirement age (age 65 if hired prior to July 1, 1989, or age 66 for individuals hired on or after July 1, 1989). Members retiring under Rule of 90 are exempt from the delay to normal retirement.

#### Contributions

*Minnesota Statutes* Chapter 353 sets the rates for employer and employee contributions. Contribution rates can only be modified by the state legislature.

Coordinated Plan members were required to contribute 6.50 percent of their annual covered salary in fiscal year 2021 and the District was required to contribute 7.50 percent for Coordinated Plan members. The District's contributions to the General Employees Fund for the year ended December 31, 2021, were \$8,450. The District's contributions were equal to the required contributions as set by state statute.

#### Pension Costs

At December 31, 2021, the District reported a liability of \$64,057 for its proportionate share of the General Employees Fund's net pension liability. The District's net pension liability reflected a reduction due to the State of Minnesota's contribution of \$16 million. The State of Minnesota is considered a non-employer contributing entity and the State's contribution meets the definition of a special funding situation. The State of Minnesota's proportionate share of the net pension liability associated with the District totaled \$2,025.

The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportionate share of the net pension liability was based on the District's contributions received by PERA during the measurement period for employer payroll paid dates from July 1, 2020 through June 30, 2021, relative to the total employer contributions received from all of PERA's participating employers. The District's proportionate share was .0015 percent at the end of the measurement period and .0011 percent for the beginning of the period.

#### **Note 7 - Defined Benefit Pension Plan (Continued)**

#### Pension Costs (Continued)

The District's proportionate share of the net pension liability	\$ 64,057
State of Minnesota's proportionate share of the net pension	2.025
liability associated with the District	 2,025
Total	\$ 66,082

For the year ended December 31, 2021, the District recognized a pension credit of \$3,341 for its proportionate share of the General Employees Plan's pension expense. In addition, the District recognized an additional \$163 as pension expense (and grant revenue) for its proportionate share of the State of Minnesota's contribution of \$16 million to the General Employees Fund.

At December 31, 2021, the District reported its proportionate share of the General Employees Plan's deferred outflows of resources and deferred inflows of resources from the following sources:

		Deferred		Deferred	
		Outflows of	Inflows of		
		Resources		Resources	
Differences between expected and actual economic experience	\$	385	\$	2,063	
Changes in actuarial assumptions		39,112		979	
Difference between projected and actual investment earnings		-		66,240	
Changes in Proportion		27,527		4,128	
Contributions paid to PERA subsequent to the measurement date  Total		4,381 71,405		<u>-</u> 73,410	
iotai	Ψ	7 1,405	Ψ	7 3,4 10	

#### **Note 7 - Defined Benefit Pension Plan (Continued)**

#### Pension Costs (Continued)

The \$4,381 reported as deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2022. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended December 31:	Pension Expense Amount			
2022	\$	1,105		
2023		6,341		
2024		3,756		
2025		(17,588)		

#### Long-Term Expected Return on Investment

The State Board of Investment, which manages the investments of PERA, prepares an analysis of the reasonableness on a regular basis of the long-term expected rate of return using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce an expected long-term rate of return by weighting the expected future rates of return by the target asset allocation percentages. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation (%)	Long-Term Expected Real Rate of Return (%)
Domestic Equity	33.5	5.10
International Equity	16.5	5.30
Fixed Income	25.0	0.75
Private Markets	25.0	5.90
Total	100.00	

#### **Actuarial Methods and Assumptions**

The total pension liability in the June 30, 2021, actuarial valuation was determined using an individual entry-age normal actuarial cost method. The long-term rate of return on pension plan investments used in the determination of the total liability is 6.50 percent. This assumption is based on a review of inflation and investments return assumptions from a number of national investment consulting firms. The review provided a range of return investment return rates deemed to be reasonable by the actuary. An investment return of 6.50 percent was deemed to be within that range of reasonableness for financial reporting purposes.

Inflation is assumed to be 2.25 percent for the General Employees Plan. Benefit increases after retirement are assumed to be 1.25 percent for the General Employees Plan.

#### **Note 7 - Defined Benefit Pension Plan (Continued)**

#### <u>Actuarial Methods and Assumptions (Continued)</u>

Salary growth assumptions in the General Employees Plan range in annual increments from 10.25 percent after one year of service to 3.0 percent after 29 years of service and 6.0 percent per year thereafter.

Mortality rates for the General Employees Plan are based on the Pub-2010 General Employee Mortality Table. The tables are adjusted slightly to fit PERA's experience.

Actuarial assumptions for the General Employees Plan are reviewed every four years. The most recent four-year experience study for the General Employees Plan was completed in 2019. The assumption changes were adopted by the Board and became effective with the July 1, 2020, actuarial valuation.

#### Discount Rate

The discount rate used to measure the total pension liability in 2021 was 6.50 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and employers will be made at rates set in Minnesota Statutes. Based on these assumptions, the fiduciary net position of the General Employees Fund was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### Pension Liability Sensitivity

The following presents the District's proportionate share of the net pension liability for all plans it participates in, calculated using the discount rate disclosed in the preceding paragraph, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate one percentage point lower or one percentage point higher than the current discount rate:

	1% De	ecrease in			1% lı	ncrease in	
	Dis	scount	D	iscount	Discount		
	Rate	(5.50%)	Rat	e (6.50%)	Rate (7.50%)		
District's proportionate							
share of the GERF net							
pension liability:	\$	130,643	\$	64,057	\$	9,419	

#### Pension Plan Fiduciary Net Position

Detailed information about each pension plan's fiduciary net position is available in a separately-issued PERA financial report that includes financial statements and required supplementary information. That report may be obtained on the Internet at <a href="https://www.mnpera.org">www.mnpera.org</a>.

#### Note 8 - Commitments and Contingencies

The District is not aware of any existing or pending lawsuits, claims or other actions in which the District is a defendant.

#### Note 9 - Subsequent Events

The District has evaluated events and transactions for potential recognition or disclosure through October 24, 2022, the date the financial statements were available to be issued.

# YELLOW MEDICINE RIVER WATERSHED DISTRICT STATEMENT OF REVENUES, EXPENDITURES AND CHANGE IN FUND BALANCES REQUIRED SUPPLEMENTARY INFORMATION BUDGETARY COMPARISON SCHEDULE - GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2021

	Budgeted A	Amounts	Actual	Variance with Final Budget	
	Original	Final	Amounts		
Revenues	<u> </u>				
Intergovernmental					
Reimbursements/grants	\$ 53,044	53,044	\$ 441,443	\$ 388,399	
Property taxes	240,000	240,000	188,979	(51,021)	
Interest income	-	-	141	141	
Permit/fines	1,500	1,500	1,051	(449)	
Miscellaneous	500	500	155	(345)	
Total Revenues	295,044	295,044	631,769	336,725	
Expenditures					
Current:					
General government:					
Audit	5,000	5,000	8,400	(3,400)	
Beaver control	3,000	3,000	2,068	932	
Dues and subscriptions	8,000	8,000	8,142	(142)	
Education	15,000	15,000	-	15,000	
Equipment	7,000	7,000	-	7,000	
Insurance	5,000	5,000	5,025	(25)	
Legal fees	5,000	5,000	-	5,000	
Notice/publishing	250	250	56	194	
Office expenses	5,500	5,500	3,029	2,471	
Travel	-	-	127	(127)	
Meetings	5,000	5,000	939	4,061	
Mileage	7,000	7,000	1,997	5,003	
Rent	8,400	8,400	8,400	-	
Shared services	5,000	5,000	-	5,000	
Wages and per diem	150,000	150,000	114,446	35,554	
Payroll taxes and benefits	55,000	55,000	52,849	2,151	
Software	5,000	5,000	-	5,000	
Supplies	4,000	4,000	5,725	(1,725)	
Capital outlay	-	-	294	(294)	
Programs:					
Construction	-	-	330,705	(330,705)	
Engineering	71,894	71,894	72,087	(193)	
Labor	-	-	2,411	(2,411)	
Project materials	-	-	5,643	(5,643)	
Total Expenditures	365,044	365,044	622,343	(257,299)	
Net Change in Fund Balances	(70,000)	(70,000)	9,426	79,426	
Fund Balances - January 1	571,107	571,107	571,107		
Fund Balances - December 31	\$ 501,107	\$ 501,107	\$ 580,533	\$ 79,426	

# YELLOW MEDICINE RIVER WATERSHED DISTRICT STATEMENT OF REVENUES, EXPENDITURES AND CHANGE IN FUND BALANCES REQUIRED SUPPLEMENTARY INFORMATION BUDGETARY COMPARISON SCHEDULE - SPECIAL REVENUE FUNDS FOR THE YEAR ENDED DECEMBER 31, 2021

	Budgeted Amounts				Actual	Variance with				
	(	Original	Final		Amounts			Final Budget		
Revenues		_								
Projects	\$	10,000	\$	10,000	\$	-	\$	(10,000)		
Interest income		500		500		601		101		
Total Revenues		10,500		10,500		601		(9,899)		
Expenditures										
Current:										
Programs:										
Ditch repair		-		-		1,448		(1,448)		
Labor		-		-		354		(354)		
Viewing		<u>-</u> _		-		37,901		(37,901)		
Total Expenditures		-				39,703		(39,703)		
Net Change in Fund Balances		10,500		10,500		(39,102)		(49,602)		
Fund Balances - January 1		92,679		92,679		92,679				
Fund Balances - December 31	\$	103,179	\$	103,179	\$	53,577	\$	(49,602)		

## YELLOW MEDICINE RIVER WATERSHED DISTRICT MINNEOTA, MINNESOTA

# SCHEDULE OF CONTRIBUTIONS GENERAL EMPLOYEES RETIREMENT FUND DECEMBER 31, 2021

Fiscal Year Ending	R	atutorily equired tributions (a)	Rela S F	tributions in ation to the tatutorily Required ntributions (b)	Contribution Deficiency (Excess) (a-b)		Cov	vered Payroll (c)	Contributions as a Percentage of Covered Payroll (b/c)
2015	\$	1,385	\$	1,385	\$	-	\$	18,467	7.50%
2016	\$	4,318	\$	4,318	\$	-	\$	57,573	7.50%
2017	\$	7,986	\$	7,986	\$	-	\$	106,480	7.50%
2018	\$	4,726	\$	4,726	\$	-	\$	63,013	7.50%
2019	\$	5,357	\$	5,357	\$	-	\$	71,427	7.50%
2020	\$	7,266	\$	7,266	\$	-	\$	96,881	7.50%
2021	\$	8,450	\$	8,450	\$	-	\$	112,667	7.50%

<sup>\*</sup> This schedule is intended to show information for ten years. Additional years will be displayed as they become available. The amounts presented for each year-end were determined December 31.

# SCHEDULE OF PROPORTIONATE SHARE OF NET PENSION LIABILITY GENERAL EMPLOYEES RETIREMENT FUND DECEMBER 31, 2021

									∟mpioyer s	
									Proportionate	Plan
									Share of the	Fiduciary
				State's					Net Pension	Net
		Employer's	F	Proportionate					Liability	Position as
		Proportionate	Sh	are of the Net					(Asset) as a	а
	Employer's	Share of the Ne	t Pe	ension Liability					Percentage of	Percentage
	Proportion of Net	Pension Liability	/ As	ssociated with					Covered	of the Total
Fiscal Year	Pension Liability	(Asset)		the District		Total	С	overed Payroll	Payroll	Pension
Ending	(Asset)	(a)		(b)		(a+b)		(c)	((a+b)/c)	Liability
2015	0.0013%	\$ 67,373	3 \$	-	\$	67,373	\$	76,177	88.44%	78.19%
2015 2016	0.0013% 0.0006%	,			\$ \$	67,373 49,345		76,177 40,497	88.44% 121.85%	78.19% 68.90%
		\$ 48,717	\$			*		•		
2016	0.0006%	\$ 48,717 \$ 95,759	' \$ 9 \$	628	\$ \$	49,345	\$	40,497	121.85%	68.90%
2016 2017	0.0006% 0.0015%	\$ 48,717 \$ 95,759 \$ 66,571	\$ 9 \$ \$	628 1,239	\$ \$ \$	49,345 96,998 68,685	\$	40,497 97,617	121.85% 99.37%	68.90% 75.90%
2016 2017 2018	0.0006% 0.0015% 0.0012%	\$ 48,717 \$ 95,759 \$ 66,571 \$ 49,759	\$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$	628 1,239 2,114	\$ \$ \$	49,345 96,998 68,685	\$ \$ \$	40,497 97,617 79,438	121.85% 99.37% 86.46%	68.90% 75.90% 79.50%

<sup>\*</sup> This schedule is intended to show information for ten years. Additional years will be displayed as they become available. The amounts presented for each fiscal year were determined June 30.

#### YELLOW MEDICINE RIVER WATERSHED DISTRICT NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION GENERAL EMPLOYEE RETIREMENT FUND DECEMBER 31, 2021

### NOTE 1 - CHANGES IN SIGNIFICANT PLAN PROVISIONS, ACTUARIAL METHODS, AND ACTUARIAL ASSUMPTIONS

#### 2021 -

- The investment return and single discount rates were changed from 7.50 percent to 6.50 percent, for financial reporting purposes.
- The mortality improvement scale was changed from Scale MP-2019 to Scale MP-2020.

#### 2020 -

- The price inflation assumption was decreased from 2.50 percent to 2.25 percent.
- The payroll growth assumption was decreased from 3.25 percent to 3.00 percent.
- Assumed salary increase rates were changed as recommended in the June 30, 2019 experience study.
   The net effect is assumed rates that average 0.25 percent less than previous rates.
- Assumed rates of retirement were changed as recommended in the June 30, 2019 experience study.
   The changes result in more unreduced (normal) retirements and slightly fewer Rule of 90 and early retirements.
- Assumed rates of termination were changed as recommended in the June 30, 2019 experience study.
   The new rates are based on service and are generally lower than the previous rates for year 2-5 and slightly higher thereafter.
- Assumed rates of disability were changed as recommended in the June 30, 2019 experience study. The change results in fewer predicted disability retirements for males and females.
- The base mortality table for healthy annuitants and employees was changed from the RP-2014 table to the Pub-2010 General Mortality table, with adjustments. The base mortality table for disabled annuitants was changed from the RP-2014 disabled annuitant mortality table to the PUB-2010 General/Teacher disabled annuitant mortality table, with adjustments.
- The mortality improvement scale was changed from Scale MP-2018 to Scale MP-2019.
- The assumed spouse age difference was changed from two years older for females to one year older.
- The assumed number of married male new retirees electing the 100.00 percent Joint & Survivor option changed from 35.00 percent to 45.00 percent. The assumed number of married female new retirees electing the 100.00 percent Joint & Survivor option changed from 15.00 percent to 30.00 percent. The corresponding number of married new retirees electing the Life annuity option was adjusted accordingly.
- 2019 The mortality project scale was changed from MP-2017 to MP-2018.
- 2018 The mortality projection scale was changed from MP-2015 to MP-2017. The assumed benefit increase was changed from 1.00 percent per year through 2044 and 2.50 percent per year thereafter to 1.25 percent per year.
- 2017 The Combined Service Annuity (CSA) loads were changed from 0.80 percent for active members and 60.00 percent for vested and non-vested deferred members. The revised CSA loads are now 0.00 percent for active member liability, 15.00 percent for vested deferred member liability and 3.00 percent for non-vested deferred member liability. The assumed post-retirement benefit increase rate was changed from 1.00 percent per year for all years to 1.00 percent per year through 2044 and 2.50 percent per year thereafter.
- 2016 The assumed post-retirement benefit increase rate was changed from 1.00 percent per year through 2035 and 2.50 percent per year thereafter to 1.00 percent for year for all future years. The assumed investment return was changed from 7.90 percent to 7.50 percent. The single discount rate was changed from 7.90 percent to 7.50 percent. Other assumptions were changed pursuant to the experience study dated June 30, 2015. The assumed future salary increases, payroll growth and inflation were decreased by 0.25 percent to 3.25 percent for payroll growth and 2.50 percent for inflation.
- 2015 The assumed post-retirement benefit increase rate was changed from 1.00 percent per year through 2030 and 2.50 percent per year thereafter to 1.00 percent per year through 2035 and 2.50 percent per year thereafter.

#### YELLOW MEDICINE RIVER WATERSHED DISTRICT NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION GENERAL EMPLOYEE RETIREMENT FUND (CONTINUED) DECEMBER 31, 2021

### NOTE 1 - CHANGES IN SIGNIFICANT PLAN PROVISIONS, ACTUARIAL METHODS, AND ACTUARIAL ASSUMPTIONS (CONTINUED)

2021 - There were no changes in plan provisions since the previous valuation.

2020 - Augmentation for current privatized members was reduced to 2.00 percent for the period July 1, 2020 through December 31, 2023 and 0.00 percent after. Augmentation was eliminated for privatizations occurring after June 30, 2020.

2019 - The employer supplemental contribution was changed prospectively, decreasing from \$31.0 million to \$21.0 million per year. The State's special funding contribution was changed prospectively, requiring \$16.0 million due per year through 2031.

2018 - The augmentation adjustment in early retirement factors is eliminated over a five-year period starting July 1, 2019, resulting in actuarial equivalence after June 30, 2024. Interest credited on member contributions decreased from 4.00 to 3.00 percent, beginning July 1, 2018. Deferred augmentation was changed to 0.00 percent, effective January 1, 2019. Augmentation that has already accrued for deferred members will still apply. Contribution stabilizer provisions were repealed. Postretirement benefit increases were changed from 1.00 percent per year with a provision to increase to 2.50 percent upon attainment of 90.00 percent funding ratio to 50.00 percent of the Social Security Cost of Living Adjustment, not less than 1.00 percent and not more than 1.50 percent, beginning January 1, 2019. For retirements on or after January 1, 2024, the first benefit increase is delayed until the retiree reaches normal retirement age; does not apply to Rule of 90, disability benefit recipients, or survivors. Actuarial equivalent factors were updated to reflect revised mortality and interest assumptions.

2017 - The State's contribution for the Minneapolis Employees Retirement Fund equals \$16.0 million in 2017 and 2018, and \$6.0 million thereafter. The Employer Supplemental Contribution for the Minneapolis Employees Retirement Fund changed from \$21.0 million to \$31.0 million in calendar years 2019 to 2031. The state's contribution changed from \$16.0 million to \$6.0 million in calendar years 2019 to 2031.

2015 - On January 1, 2015, the Minneapolis Employees Retirement Fund was merged into the General Employees Fund, which increased the total pension liability by \$1.1 billion and increased the fiduciary plan net position by \$892 million. Upon consolidation, state and employer contributions were revised.

#### **NOTE 2 - BUDGETARY INFORMATION**

Annual budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America. Each fall, the Board of Managers adopts an annual budget for the following year for the General Fund. Any modifications in the adopted budget can be made upon request of and approval by the Board of Managers. All annual appropriations lapse at fiscal year-end. Legal budgetary control is at the fund level.

Excess of expenditures over budget – The General Fund had expenditures in excess of budget for the year as follows: Expenditures \$622,343; Budget \$365,044; Excess \$257,299. The Special Revenue Fund had expenditures in excess of budget for the year as follows: Expenditures \$39,703; Budget \$0; Excess \$39,703.

### PETERSON COMPANY LTD.

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# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Managers Yellow Medicine River Watershed District Minneota, Minnesota

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the general fund and special revenue fund of Yellow Medicine River Watershed District as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the Yellow Medicine River Watershed District's basic financial statements, and have issued our report thereon dated October 24, 2022.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Yellow Medicine River Watershed District's internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Yellow Medicine River Watershed District's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Yellow Medicine River Watershed District's internal control over financial reporting.

A deficiency in internal control over financial reporting exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control over financial reporting such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or combination of deficiencies, in internal control over financial reporting that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit, we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. We identified certain deficiencies in internal control, described in the accompanying Schedule of Findings and Recommendations as items 2021-001, 2021-002, and 2021-003, that we consider to be material weaknesses.

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Yellow Medicine River Watershed District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Yellow Medicine River Watershed District's Responses to Findings**

Government Auditing Standards requires the auditor to perform limited procedures on the District's responses to the internal control findings identified in our audit and described in the accompanying Schedule of Findings and Responses. The Yellow Medicine River Watershed District's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the responses.

#### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control over financial reporting or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Peterson Company Ltd

Peterson Company Ltd Waconia, Minnesota

October 24, 2022

## PETERSON COMPANY LTD.

CERTIFIED PUBLIC ACCOUNTANTS

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## INDEPENDENT AUDITOR'S REPORT ON MINNESOTA LEGAL COMPLIANCE

To the Board of Managers Yellow Medicine River Watershed District Minneota, Minnesota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the general fund, and the special revenue fund of Yellow Medicine River Watershed District as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the Yellow Medicine River Watershed District's basic financial statements, and have issued our report thereon dated October 24, 2022.

In connection with our audit, nothing came to our attention that caused us to believe that the Yellow Medicine River Watershed District failed to comply with the provisions of the contracting – bid laws, depositories of public funds and public investments, conflicts of interest, claims and disbursements, and miscellaneous provisions sections of the *Minnesota Legal Compliance Audit Guide for Other Political Subdivisions*, promulgated by the State Auditor pursuant to Minnesota Statutes §6.65, insofar as they relate to accounting matters. However, our audit was not directed primarily toward obtaining knowledge of such noncompliance. Accordingly, had we performed additional procedures; other matters may have come to our attention regarding the Yellow Medicine River Watershed District's noncompliance with the above referenced provisions, insofar as they relate to accounting matters.

The purpose of this report is solely to describe the scope of our testing of compliance and the results of that testing, and not to provide an opinion on compliance. Accordingly, this communication is not suitable for any other purpose.

Peterson Company Ltd

Peterson Company Ltd Waconia, Minnesota

October 24, 2022

#### YELLOW MEDICINE RIVER WATERSHED DISTRICT SCHEDULE OF FINDINGS AND RESPONSES DECEMBER 31, 2021

#### 2021-001 Segregation of Duties

**Criteria:** Generally, a system of internal control contemplates separation of duties such that no individual has responsibility to execute a transaction, have physical access to the related assets, and have responsibility or authority to record the transaction.

**Condition:** Substantially all accounting procedures are performed by one person.

Cause: This condition is common to organizations of this size due to the limited number of staff.

**Effect:** The lack of an ideal segregation of duties subjects the District to a higher risk that errors or fraud could occur and not be detected in a timely manner.

**Recommendation:** Any modification of internal controls in this area must be viewed from a cost/benefit perspective.

**Management Response:** The District has adequate policies and procedures in place to compensate for the lack of segregation of duties, including having all disbursements approved by the Board of Managers.

#### YELLOW MEDICINE RIVER WATERSHED DISTRICT SCHEDULE OF FINDINGS AND RESPONSES (CONTINUED) DECEMBER 31, 2021

#### 2021-002: Financial Statement Presentation

**Criteria:** The District's management is responsible for establishing and maintaining internal controls, including monitoring, and for the fair presentation of the financial statements in accordance with generally accepted accounting principles.

**Condition and Context:** As part of the audit, management requested us to prepare a draft of the financial statements, including the related notes to the financial statements. Management has accepted responsibility for the financial statements and reviewed them.

Cause: The District has a limited number of personnel with financial reporting experience.

**Effect:** The design of the controls over the financial reporting process would affect the ability of the District to report its financial data consistently with the assertions of the management in the financial statements.

**Recommendation:** We recommend that the District be aware of the requirements for fair presentation of the financial statements in accordance with the generally accepted accounting principles. Should the District elect, based upon an analysis of costs and benefits, to establish the full oversight of the financial statement preparation of an appropriate level, we suggest management establish effective review policies and procedures including but not limited to the following: reconciling general ledger amounts to the draft financial statements; review of all supporting documentation and explanations for journal entries proposed by us; complete the disclosure checklist; review and approval of schedules and calculations supporting the amounts included in the notes to the financial statements; apply analytic procedures to the draft financial statements; and perform other procedures considered necessary by management.

**Management Response:** The District understands that this is required communications for the preparation of the financial statements.

#### YELLOW MEDICINE RIVER WATERSHED DISTRICT SCHEDULE OF FINDINGS AND RESPONSES (CONTINUED) DECEMBER 31, 2021

#### 2021-003: Audit Adjustments

**Criteria:** The District's management is responsible for establishing and maintaining internal controls for the proper recording of all the District's accounting transactions, including account coding, reporting of accruals, and net position.

**Condition and Context:** As part of the audit, we proposed material adjustments and reclassified transactions to the proper accounts for preparing note disclosures. Management has reviewed and approved the audit adjustments.

Cause: The District has a limited number of personnel with financial reporting experience.

**Effect:** The design of the internal controls over recording transactions and year-end accruals limits the ability of the District to provide accurate accrual basis financial information.

**Recommendation:** We recommend that District management be constantly aware of all procedures and processes involved in recording transactions, accruals, and reclassifications and develop internal control policies to ensure proper recording of these items.

**Management Response:** The District will continue to work at eliminating the need for audit adjustments.